CITY OF SPRINGFIELD EXECUTIVE SESSION NEWS MEDIA ATTENDANCE POLICY

WHEREAS Oregon public meetings law provides that representatives of the news media shall be allowed to attend certain executive sessions of public bodies, but may be required to not disclose specified information (ORS 192.660(4)); and

WHEREAS because at the time state law relating to media attendance at executive sessions was adopted "news media" consisted of entities that were institutionalized and structured to support compliance with the requirements of ORS 192.660(4), the law includes no express mechanism for enforcing those requirements; and

WHEREAS technological advances since the time the public meetings law was initially adopted have resulted in development of communication mechanisms allowing virtually any individual or entity to disseminate information widely; and

WHEREAS the City of Springfield finds that in that absence of a statutory definition of "news media" as that term is used in ORS 192.660(4) it is necessary to adopt a policy that implements the intent of the public meetings law relating to executive session attendance without precluding attendance by Internet-based or other "non-traditional" information disseminators that are institutionalized and committed to compliance with ORS 192.660(4); and

WHEREAS the City of Springfield recognizes that this policy is solely for the purpose of determining eligibility to attend executive sessions, which requires non-disclosure of specified information from executive sessions, and is not intended to otherwise define "news media" or to determine eligibility to report on Springfield activities or to limit access to other Springfield meetings by any person;

The City of Springfield hereby adopts the following policy:

1. <u>Currently Recognized News Media Organizations</u>. The following entities are hereby recognized as news media organizations eligible to attend executive sessions because they have an established history of meeting the requirements of this policy:

Main Media Contact

Print:

Cottage Grove Cottage Grove Sentinel

Creswell Chronicle

Drain Drain Enterprise

Eugene Daily Emerald (UofO)

Eugene Register Guard **Eugene** Eugene Weekly

Eugene Money Saver
Eugene West Lane News
Eugene The Torch (LCC)

McKenzie Bridge McKenzie River Reflections

Oakridge Dead Mountain Echo
Portland Associated Press
Portland Oregon Cycling
Portland The Oregonian
Salem Northwest Senior News
Springfield Springfield Times

Media Contact Affiliates

Print:

Portland Mercury (Portland) – 503-294-0840 Willamette Week (Portland) – 503-243-2122 Yalla – University of Oregon (Eugene) – nwillion@uoregon.edu Oregon Commentator – University of Oregon (Eugene) – 541-346-3721

Other Print Publications:

Albany Democrat-Herald

Ashland Ashland Daily Tidings

Astoria The Daily Astorian

Baker City Baker City Herald

Beaverton Beaverton Valley Times

Bend Bend Weekly

Bend Cascade Business News

Bend The Bulletin
Bend the Source

Brookings Curry Coastal Pilot

Burns Burns Times Herald

Canby Canby Herald

Cannon Beach Cannon Beach Gazette

Clatskanie Clatskanie Chief

Coos Bay The World

Corvallis Corvallis Gazette Times

Cottage Grove Cottage Grove Sentinel

Dallas Polk County Itemizer-Observer

Enterprise Wallowa County Chieftain

Gold Beach Curry County Reporter

Grants Pass Daily Courier

Gresham The Outlook

Hermiston Hermiston Herald

Hillsboro Hillsboro Argus

Hood River Hood River News

John Day Blue Mountain Eagle

Keizer Keizertimes

Klamath Falls Herald and News

La Grande La Grande Observer

Lake Oswego West Linn Tidings

Lakeview Lake County Examiner

Lebanon Lebanon Express

Lincoln City The News Guard

Madras Madras Pioneer

Manzanita North Coast Citizen

McMinnville News-Register

Medford Mail Tribune

Molalla Molalla Pioneer

Newberg The Newberg Graphic

Newport News Times

Ontario Argus Observer

Pendleton East Oregonian

Portland Business Journal of Portland

Portland Jewish Review

Portland Mid-County Memo

Portland Oregon Capitol News

Portland Oregon Herald

Portland Portland Observer

Portland Portland Tribune

Portland The Asian Reporter

Portland The Skanner

Prineville Central Oregonian

Rogue River Rogue River Press

Rosebura The News-Review

Saint Helens St. Helens Chronicle

Salem Capital Press Agriculture Weekly

Salem Salem News

Salem Salemmonthly.com

Salem Statesman Journal

Sandy The Sandy Post

Scappoose South County Spotlight

Seaside Seaside Signal

Silverton The Appeal Tribune

Sisters Nugget Newspaper

Stayton Stayton Mail

Sweet Home The New Era

The Dalles Dalles Chronicle

Tillamook Headlight-Herald

Toledo Yaguina Wavelength

Wilsonville Wilsonville Spokesman

Woodburn Woodburn Independent

Radio:

KUGN AM 590 KPNW KORE KAGI AM 930 KDUK KRVM KEX AM 1190 KODZ KWVA

KOPB FM 91.5 (NPR)	KFLY	KEUG
KXL AM 750	KHPE	KLCC
KUGN	KKNU	KMGE
KZEL	KKNX	KQFE

Affiliates of CBS, NBC and ABC also welcome.

Television:

KVAL 13 and all CBS affiliates KMTR 16 and all NBC affiliates KEZI 9 and all ABC affiliates KLSR and all Fox affiliates KEVU South Lane TV

No other entity shall be permitted to attend an executive session unless it is recognized through the process described in Section 2 below.

- 2. Recognition of Other News Media Organizations.
 - a. The following entities are recognized as news media organizations eligible to attend executive sessions:
 - (1) A general or associate member newspaper of the Oregon Newspaper Publishers Association, a broadcast member of the Oregon Association of Broadcasters or a member of the Associated Press; or
 - (2) A newspaper that Springfield uses for publication of public notices and that meets the requirements of ORS 193.020; or
 - (3) An entity recognized by Springfield as being a news source that:
 - A. is organized and operated to regularly and continuously publish, broadcast, transmit via the Internet or otherwise disseminate news to the public, and that regularly reports on activities of the City of Springfield or matters of the nature under consideration by the City of Springfield; additional considerations include frequency of publication, quantity of articles published per week, permanency of web address and number of visitors to news media's website.
 - B. is determined by the City of Springfield to be a business entity that is institutionalized and that is committed to, and

¹ For the purposes of this policy, "institutionalized" means long-established or well-established

is structured to support, the terms of ORS 192.660(4).² In making this determination, the City of Springfield may consider and weigh any factors that it deems to be relevant, including, without limitations, the existence of any of the following factors:

- i. the entity has multiple personnel with defined roles within its organizational structure;
- ii. the names of news-reporting personnel, and responsible entity management personnel, together with addresses and contact telephone numbers, are readily available;
- iii. The entity has an available process for correcting errors, including violations of executive session statutes, by a person with authority to take corrective measures.
- b. It shall be the entity's burden to persuade the City of Springfield by substantial evidence that it should be recognized as a news media organization meeting the criteria in Section 2(a) of this policy. Such evidence must be submitted 30 days in advance of the first executive session that the entity desires to attend. The City of Springfield shall make a determination within 15 days of receiving the evidence submitted by the entity. The City of Springfield may elect to forgo this procedure in cases where the City of Springfield, in its sole discretion, determines that it can immediately recognize that an entity qualifies under this policy or in cases where the public body, in its sole discretion, determines that other good cause exists for making an expedited determination. A determination that the entity is not recognized shall be based upon written findings addressing the criteria in Section 2(a).
- 3. <u>Attendance at Executive Sessions</u>. Representatives of news media organizations recognized pursuant to Sections 1 and 2 of this policy shall be allowed to attend executive sessions, except as described in ORS 192.660(4) and 192.660(5), pursuant to the following process:
 - a. The representative must provide substantial evidence persuading the City of Springfield, that he or she is a news reporter for the recognized

² ORS 192.660(4). Representatives of the news media shall be allowed to attend executive sessions other than those held under subsection (2)(d) of this section relating to labor negotiations or executive session held pursuant to ORS 332.061(2) but the governing body may require that specified information be undisclosed.

news media organization. In making its determination whether to recognize the person as a representative of a recognized news media organization (as set forth in Section 2), the City of Springfield shall require:

- (1) A press badge or identification issued by the recognized news media organization, plus proof of identity (such as a driver's license); or
- (2) A recently published news article in the recognized news media organization publication or broadcast, with the person's byline, or a masthead showing the person's name as a member of the news gathering staff of the news media organization, plus proof of identity; or
- (3) A letter on letterhead from an editor of the recognized news media organization in which the editor states that the reporter is covering the meeting for the news media organization, plus proof of identity. For a blogger, the editor and reporter may be the same person.
- b. Representatives of the news media are not permitted to attend executive sessions involving deliberations with persons designated to carry on labor negotiations. ORS 192.660(4). If the executive session is being held for the purpose of conferring with counsel about current litigation or litigation likely to be filed, the City of Springfield shall exclude any member of the news media from attending if the member is a party to the litigation to be discussed or is an employee, agent or contractor of a news media organization that is a party to the litigation. ORS 192.660(5).
- c. The City of Springfield may require that a request to attend an executive session be made in writing on a form provided by the City of Springfield (see attached). The form shall require disclosure of the person's name, and the entity for which he or she is a news reporter, and shall require submission of evidence described in Subsections 3(a)(1), (2) or (3) of this policy. The form shall also include a signature line whereby the person certifies that they are gathering news for a recognized news media organization, that the information given is true and that they agree to comply with ORS 192.660(4).
- d. The City of Springfield may consider any relevant evidence provided or gathered in making its decision as to whether a person shall be recognized as a representative of a recognized news media organization.

- 4. Recording Devices Prohibited. Cameras, tape recorders and other recording devices shall not be used in executive sessions, except for the official executive session tapes made by City of Springfield staff.
- 5. <u>Exclusion Based on a Direct Personal Interest</u>. A representative of a news media organization that has a direct personal interest in the subject of the executive session that would frustrate the purpose of the executive session may be barred from attending.
- 6. <u>Application to Boards and Commissioners</u>. These policies and procedures shall apply to the City of Springfield and all of its boards and commissions.

MODEL POLICY

This policy is based upon the model policy developed in 2009 by a task force consisting of representatives of Open Oregon, Lake Oswego City Attorney (also representing the League of Oregon Cities), Lake Oswego Mayor, Clackamas County Counsel, the Oregonian, the Oregon Newspaper Publishers Association and the Oregon Association of Broadcasters.

Gino Grimaldi, City Manager

Request by Media to Attend Executive Session

Name of Media Organization:
Name of Media Personnel to Attend Meeting:
One of the following must be provided along with this request:
A press badge or identification issued by the recognized news media organization, plus proof of identity (such as a driver's license); OR
A recently published news article in the recognized news media organization publication or broadcast, with the person's byline, or a masthead showing the person's name as a member of the news gathering staff of the news media organization, plus proof of identity; OR
A letter on letterhead from an editor of the recognized news media organization in which the editor states that the reporter is covering the meeting for the news media organization, plus proof of identity.
I certify that I am gathering news for (name of recognized news media organization), that the information given is true and I will comply with ORS 192.660(4)*.
(Date)

^{*}Representatives of the news media are not permitted to attend executive sessions involving deliberations with persons designated to carry on labor negotiations: ORS 192.660(4). If the executive session is being held for the purpose of conferring with counsel about current litigation or litigation likely to be filed, the City of Springfield shall exclude any member of the news media from attending if the member is a party to the litigation to be discussed or is an employee, agent or contractor of a news media organization that is a party to the litigation: ORS 192.660(5).